

NATIONAL PARTNERSHIP ON COVID-19 RESPONSE

An agreement between

- the **Commonwealth of Australia** and
- the **States and Territories**, being:
 - ◆ New South Wales
 - ◆ Victoria
 - ◆ Queensland
 - ◆ Western Australia
 - ◆ South Australia
 - ◆ Tasmania
 - ◆ the Australian Capital Territory
 - ◆ the Northern Territory

This Agreement will contribute to supporting the Australian health system to respond effectively to the outbreak of Novel Coronavirus (COVID-19).

National Partnership on COVID-19 Response

OVERVIEW

1. This National Partnership (the Agreement) is created subject to the provisions of the Intergovernmental Agreement on Federal Financial Relations (IGA FFR) and should be read in conjunction with that Agreement and its Schedules, which provide information in relation to performance reporting and payment arrangements under the IGA FFR.

Purpose

2. In entering this Agreement, the Commonwealth and the States and Territories (the States) recognise that they have a joint responsibility to act to protect the Australian community by ensuring that the health system can respond effectively to the outbreak of Novel Coronavirus (COVID-19).
3. The Commonwealth and States commit to working together to respond to the outbreak of COVID-19 and minimise the risk to the people of Australia and keep the community safe, in line with existing government responsibilities for the health system.
4. The Commonwealth and States will respond to the outbreak through the Australian Health Sector Emergency Response Plan for Novel Coronavirus (AHSERP), the broader healthcare sector and existing mechanisms including the National Health Reform Agreement, as amended by the 2017 Addendum of the NHRA and the 2020-21 to 2024-25 Addendum to the NHRA once in operation (the NHRA).
5. This Agreement is separate from, but will complement, the NHRA and will provide states funding to respond to the COVID-19 outbreak. This is in recognition of the costs and burden incurred by state health services (including but not limited to public hospitals, primary care, aged care and any other community expenditure).

Reporting Arrangements

6. The States will report as set out in Part 5 – Financial Arrangements.

Financial Arrangements

7. The Commonwealth will provide a financial contribution to the States as set out in Part 5 – Financial Arrangements, in relation to COVID-19 expenditure incurred by any state from 21 January 2020, when Human Coronavirus with pandemic potential was made a Listed Human Disease under the *Biosecurity Act 2015*.

PART 1 – FORMALITIES

Parties to this Agreement

8. This Agreement is between the Commonwealth of Australia (the Commonwealth) and the States and Territories (the States).

Term of the Agreement

9. This Agreement will commence as soon as the Commonwealth and a State sign it.
10. The Agreement will operate for the period of the activation of the Australian Health Sector Emergency Response Plan for Novel Coronavirus 2019 (COVID-19 plan) as declared by the Australian Health Protection Principal Committee (AHPPC), and then for sufficient additional time to allow for the final reconciliation of any payments made under this Agreement.
11. The Agreement may be terminated earlier or extended as agreed in writing by the Parties.

PART 2 – OBJECTIVES, OUTCOMES AND OUTPUTS

Objective

12. The objective of this Agreement is to provide financial assistance for the additional costs incurred by state health services in responding to the COVID-19 outbreak, including as a result of the diagnosis and treatment of patients with COVID-19 or suspected of having COVID-19, and efforts to minimise the spread of COVID-19 in the Australian community.

Outcomes

13. This Agreement will facilitate achievement of the following outcomes:
 - a. The capacity of our health system is lifted to effectively assess, diagnose and treat people with COVID-19 while minimising the spread of the disease in the community; and
 - b. People at risk from COVID-19 can access essential health care in a way that reduces their potential exposure to infection.

Outputs

14. The objectives and outcomes of this Agreement will be achieved by:
 - a. the provision of health services by the Parties to effectively manage the COVID-19 outbreak; and
 - b. the transfer of payments by the Commonwealth to States to facilitate that provision.

PART 3 – ROLES AND RESPONSIBILITIES OF EACH PARTY

15. In managing the outbreak the Commonwealth and States will refer to roles and responsibilities as outlined in the *Australian Health Sector Emergency Response Plan for Novel Coronavirus (COVID-19)*, and to the division of responsibilities as set out in Schedule A to this Agreement.
16. This Agreement reaffirms that responsibility for health is shared between the Commonwealth and the States.

- a. The States will remain system managers for public hospitals and will remain responsible for their infrastructure, operation, delivery of services and performance;
 - b. The Commonwealth will continue to have lead responsibility for general practice (GP) and primary health care, including the Primary Health Networks, aged care and continue to support private health services through the Medicare Benefits Schedule (MBS), the Pharmaceutical Benefits Scheme (PBS), the Private Health Insurance Rebate; and
 - c. All governments have a shared responsibility to integrate systems and services to improve health outcomes for Australians, acknowledging the interoperability of the health system, as well as areas such as aged care and disability services.
- 17. The Commonwealth and States recognise that during this emergency response to COVID-19 there is the need for governments to flexibly respond to the outbreak as it unfolds. The parties to this Agreement will continue to work together in preparing, planning and reviewing resourcing requirements and funding arrangements for all health services.
- 18. The Commonwealth and States agree to use existing governance and consultation arrangements of the National Health Reform Agreement, as amended by the 2017 Addendum of the NHRA and the 2020-21 to 2024-25 Addendum to the NHRA once in operation (the NHRA), to manage implementation and to identify and resolve issues associated with this Agreement.

PART 4 – PERFORMANCE MONITORING AND REPORTING

- 19. Performance monitoring and reporting will be in accordance with Part 5 of this Agreement.

PART 5 – FINANCIAL ARRANGEMENTS

Overarching Arrangements

- 20. There will be three sets of payments provided by the Commonwealth to the States under this Agreement, and financial contribution rates for COVID-19 related activities and services are outlined at Schedule A:
 - a. The Upfront Advance Payment – the Commonwealth will provide an upfront advanced payment of \$100 million to the States to be paid on a population share basis. This is payable to the individual State when they sign and commit to the Agreement. This is an advance payment to ensure the timely availability of funds under this Agreement and other payments will be adjusted to reflect the prospective nature of the payment.
 - b. Hospital Services Payments – the Commonwealth will provide a 50 per cent contribution for costs incurred by States, through monthly payments, for the diagnosis and treatment of COVID-19 including suspected cases. This payment will be provided monthly based on estimates provided by States and reconciled three monthly against actual expenditure.
 - c. The State Public Health Payments – the Commonwealth will provide a 50 per cent contribution for costs incurred by States, through monthly payments, for other COVID-19 activity undertaken by State public health systems for the management of the outbreak. This is in addition to public health funding provided through the NHRA once in operation. This payment will be provided monthly based on estimates provided by States and reconciled three monthly against actual expenditure.

21. The Parties agree that the payments set out in this Agreement will flow through the National Health Funding Pool, as per Clause B22 of the NHRA.
22. The Parties agree that the NHRA is amended to :
 - a. specify payments under this Agreement will be paid into the National Health Funding Pool; and
 - b. provide for the functions of the Administrator of the National Health Funding Pool (the Administrator) to extend to the administration and reconciliations of the payments set out in this Agreement.
23. The Parties agree that the Independent Hospital Pricing Authority (IHPA) must have regard to the operation of this Agreement.
24. The Administrator shall determine what constitutes activity that is attributable to the response to COVID-19 and what constitutes in-scope and out-of-scope public hospital activity on the basis of advice from IHPA and, where necessary, in consultation with the Parties.
25. The Parties agree that any public hospital or other health service that attracts Commonwealth funding through this Agreement will not be eligible for funding through the NHRA.
26. Parties agree that payments under this Agreement are to be considered payments under the NHRA. For this Agreement, the following arrangements supersede the relevant clauses in the NHRA:
 - a. any payment made under this Agreement will not be included for the purpose of calculating the National Funding Cap and the Soft Caps under the NHRA;
 - b. while the operation of Clause 124 (which limits the amount that can be paid to a state in a year to its soft cap) will continue for other payments under the NHRA, it will not operate with respect to any payments under this Agreement.
 - c. any payment made under this Agreement will not be included for the purpose of calculating the Commonwealth's Funding Entitlement under the NHRA for a financial year; and
 - d. any payment made under this Agreement in a financial year will not be included as part of a State's base funding entitlement for the next financial year.

The Upfront Advance Payment to assist with COVID-19

27. The Commonwealth agrees to pay into the National Health Funding Pool for each State an Upfront Advance Payment for an amount as set out in the table below.

New South Wales	\$ 31,899,187
Victoria	\$ 26,005,094
Queensland	\$ 20,091,356
Western Australia	\$ 10,337,993
South Australia	\$ 6,907,399
Tasmania	\$ 2,106,814
Australian Capital Territory	\$ 1,682,629
Northern Territory	\$ 969,528

28. Payment from the Commonwealth will occur to each state as soon as is practicable following the signature between that State and the Commonwealth.
29. Once the Upfront Advance Payment is paid into the National Health Funding Pool by the Commonwealth, the Administrator will provide to each State their payment from the Pool.
30. As this payment is an advance payment, future hospital services or state public health payments will be adjusted to reflect the prospective nature of the payment.

The Hospital Services Payment

31. For the duration of this Agreement, each State agrees to provide the Administrator a forecast of their state public hospital systems' activity for each month prior to the beginning of that month.
- This forecast will be for activity that is estimated to be attributable to the diagnosis and treatment of Medicare-eligible patients with COVID-19 or suspected of having COVID-19.
 - This forecast can also include elective surgeries that have been rescheduled to free up public hospital capacity to respond to the COVID-19 outbreak, but the volume of elective surgeries included in this forecast shall only be for that number of elective surgeries above the amount performed in the State's public hospital system in 2018-19.
 - This forecast shall only be for state public hospital system activity that would otherwise be considered in-scope public hospital activity under the operation the NHRA.
 - This forecast will be expressed in that financial year's Nationally Weighted Activity Units (NWAU), as per the relevant financial year's National Efficient Price (NEP) and National Efficient Cost (NEC) Determinations by IHPA.
32. As an exception to Clause 31 above, the first monthly payment will instead cover expenditure for the period from 21 January 2020 to 30 March 2020. States will work with the Administrator

as quickly as is practicable to establish arrangements for estimating eligible activity for that period.

33. The Administrator will advise the Commonwealth Treasurer in writing of the Hospital Services Payment Estimate amount for each State for a month, by multiplying the State-provided estimated NWAU by the relevant financial year's NEP and then further multiplying the product by 50 per cent.
34. The Commonwealth agrees that it will pay the Hospital Services Payment Estimate amount for each State for a month into the National Health Funding Pool in the next available payment round in accordance with Schedule D of the Intergovernmental Agreement on Federal Financial Relations after receiving advice from the Administrator.
 - a. Once paid into the National Health Funding Pool by the Commonwealth, the Administrator will provide to each State that quarter's Hospital Services Payment Estimate amount from the Pool.
35. Each State agrees to provide the Administrator (through the IHPA portal) with relevant cost and activity sets that support the Administrator's advice to the Commonwealth Treasurer as detailed in Clause 36.
 - a. Activity data will be reported no later than 90 days following the completion of a financial quarter and shall only include activity that is attributed to the diagnosis and treatment of Medicare-eligible patients with COVID-19 or suspected of having COVID-19.
 - b. Estimated actual cost data will be provided on a best endeavours basis, no later than 90 days following the completion of a financial quarter, with actual cost data provided to the Administrator as part of usual NHRA reconciliation timeframes.
 - c. This data shall also include elective surgeries that have been rescheduled to free up public hospital capacity to respond to the COVID-19 outbreak, but the volume of elective surgeries included in this forecast shall only be for that number of elective surgeries above the amount performed in the State's public hospital system in 2018-19. This data set shall be of a format that allows the Administrator to derive the NWAU of individual episodes of care in accordance with the relevant financial year's NEP and NEC.
 - d. If the Administrator and IHPA consider that the NEP as determined for the relevant financial year by IHPA does not adequately price episodes of care for COVID 19, the IHPA will develop a more accurate pricing before deriving the NWAU at this step.
 - e. This data set shall only include state public hospital system activity that would be considered in-scope public hospital activity under the operation of the NHRA.
 - f. Each State will provide the Administrator with a statement of data quality for estimated actual cost data submissions and a statement of assurance on final data submissions as part of the usual NHRA reconciliation process and timeframes.
36. The Administrator will advise the Commonwealth Treasurer in writing of the Hospital Services Payment Actual amount for each State for a financial quarter, by multiplying the Administrator-derived NWAU by the relevant financial year's NEP and then further multiplying the product by 50 per cent.

- a. The Commonwealth will not fund patient services through this Agreement if the same service, or any part of the same service, is funded through MBS, the PBS and Private Health Insurance Rebate or any other Commonwealth program. The Administrator is to ensure that there are appropriate processes in place to ensure that the same service is not paid for twice for the duration of this Agreement.

In developing this advice, the Administrator will apply the same rules as required by clauses A6 and A7 of the NHRA.

- b. As part of this advice, the Administrator will also advise of the difference between the quarterly Hospital Services Payment Actual and quarterly Hospital Services Payment Estimate amount (which is the sum of the estimates for the relevant months) for each State, this being the quarterly Hospital Services Payment Reconciliation amount for each State.
 - c. The Hospital Services Payment Reconciliation amount for the first quarter will be adjusted to take into account the amount of the Upfront Advance Payment.
37. If the quarterly Hospital Services Payment Reconciliation amount for a State is positive (that is, the Hospital Services Payment Actual is greater than the quarterly Hospital Services Payment Estimate), the Parties agree that the Commonwealth will pay the quarterly Hospital Services Payment Reconciliation amount into the National Health Funding Pool no later than the next regular payment to states in accordance with schedule D of the Intergovernmental Agreement on Federal Financial Relations after receiving the advice from the Administrator.
38. If the quarterly Hospital Services Payment Reconciliation amount for a State is negative (that is, the Hospital Services Payment Actual is less than the quarterly Hospital Services Payment Estimate), the Parties agree that the Commonwealth will deduct the quarterly Hospital Services Payment Reconciliation amount from the next quarter Hospital Services Payment Estimate.
- a. Should this not be possible (for instance there are no further quarterly Hospital Services Payment Estimates to be made) the Parties agree that the Commonwealth will deduct the amount owing from its next NHRA payment.

The State Public Health Payment

39. For the duration of this Agreement, each State agrees to provide the Administrator an estimate of the funding required for their state public health systems' activity for that month attributable to the treatment of patients with diagnosed or suspected COVID-19 or for activities directed at preventing the spread of COVID 19.
- a. This estimate shall only be for activity that would not receive a Commonwealth contribution through the Hospital Services Payment or the NHRA.
 - b. This funding estimate can include public health activities detailed at Schedule A.
 - c. Where the Commonwealth and a State agree that an aged care facility has needed or will need a temporary staffing surge due to COVID-19, the State may include these costs in the monthly State Public Health Payment Estimate.

- i. For the first three days of an aged facility being under such an arrangement, the Commonwealth agrees to provide the State with 50 per cent of the estimated monthly funding required for that facility.
 - ii. If an aged care facility is under such an arrangement, the Commonwealth agrees to provide the State with 100 per cent of the estimated monthly funding required for that facility.
 - iii. The Commonwealth can decide that an aged care facility is no longer in need of a temporary staffing surge due to COVID-19 at any time, but will generally do so on advice from the relevant State.
- 40. The Administrator will advise the Commonwealth Treasurer in writing of the State Public Health Payment Estimate amount for each State for a month, on the basis of the forecast of funding requirements provided by each the State.
- 41. The Commonwealth agrees that it will pay the State Public Health Payment Estimate amount for each State monthly into the National Health Funding Pool no later than the next regular payment to states in accordance with Schedule D of the Intergovernmental Agreement on Federal Financial Relations after receiving the advice from the Administrator.
 - a. Once paid into the National Health Funding Pool by the Commonwealth, the Administrator will provide to each State that month's State Public Health Payment Estimate amount from the Pool.
- 42. States agree to provide the Administrator with an actual funding requirement data set, on a best endeavours basis, no later than 90 days following the completion of a financial quarter, that sets out the actual state public health systems' activity for that quarter that is estimated to be attributable to the treatment of patients with diagnosed or suspected COVID-19 or for activities directed at preventing the spread of COVID 19, and that supports the Administrator's advice to the Commonwealth Treasurer as detailed in Clause 43.
 - a. This data set will not include any activity that is in receipt of a Commonwealth contribution through the Hospital Services Payment, the NHRA, the MBS, the PBS and Private Health Insurance Rebate or any other Commonwealth program.
 - b. Each State will provide the Administrator with a statement of assurance for this data set.
- 43. The Administrator will advise the Commonwealth Treasurer in writing of the State Public Health Payment Actual amount for each State for a month.
 - a. The Commonwealth will not fund patient services through this Agreement if the same service, or any part of the same service, is funded through the MBS, the PBS and Private Health Insurance Rebate or any other Commonwealth program. The Administrator is to ensure that there are appropriate processes in place to ensure that the same service is not paid for twice for the duration of this Agreement.

In developing this advice, the Administrator will apply the same rules as required by clauses A6 and A7 of the NHRA.

 - b. As part of this advice, the Administrator will also advise of the difference between the quarterly State Public Payment Health Actual and quarterly State Public Health

Payment Estimate amount for each State (which is the sum of the estimates for the relevant months), this being the quarterly State Public Health Payment Reconciliation amount for each State.

44. If the quarterly State Public Health Payment Reconciliation amount for a State is positive (that is, the State Public Health Payment Actual is greater than the quarterly State Public Health Payment Estimate), the Parties agree that the Commonwealth will make pay the quarterly State Public Health Payment Reconciliation amount in to the National Health Funding Pool no later than the next regular payment to states in accordance with Schedule D of the Intergovernmental Agreement on Federal Financial Relations after receiving the advice from the Administrator.
45. If the quarterly State Public Health Payment Reconciliation amount for a State is negative (that is, the State Public Health Payment Actual is less than the quarterly State Public Health Payment Estimate), the Parties agree that the Commonwealth will deduct the quarterly State Public Health Payment Reconciliation amount from the next quarter State Public Health Payment Estimate.
 - a. Should this not be possible (for instance there are no further quarterly State Public Health Payment Estimates to be made) the Parties agree that the Commonwealth will deduct the amount owing from its next NHRA payment.

PART 6 – GOVERNANCE ARRANGEMENTS

Enforceability of the Agreement

46. The Parties do not intend any of the provisions of this Agreement to be legally enforceable. However, this does not lessen the Parties' commitment to this Agreement.

Variation of the Agreement

47. The Agreement may be amended at any time by agreement in writing by all the Parties.
48. A Party to the Agreement may terminate their participation in the Agreement at any time by notifying all the other Parties in writing.

Dispute resolution

49. Any Party may give notice to other Parties of a dispute under this Agreement.
50. Officials of relevant Parties will attempt to resolve any dispute in the first instance.
51. If a dispute cannot be resolved by officials, it may be escalated to the relevant Ministers.

The Parties have confirmed their commitment to this agreement as follows:

Signed for and on behalf of the Commonwealth of Australia by



The Honourable Scott Morrison MP
Prime Minister of the Commonwealth of Australia

13 March 2020

Signed for and on behalf of the State of New South Wales by

The Honourable Gladys Berejiklian MP
Premier of the State of New South Wales

13 March 2020

Signed for and on behalf of the State of Victoria by

The Honourable Daniel Andrews MLA
Premier of the State of Victoria

13 March 2020

Signed for and on behalf of the State of Queensland by

The Honourable Annastacia Palaszczuk MP
Premier of the State of Queensland

13 March 2020

Signed for and on behalf of the State of Western Australia by

The Honourable Mark McGowan MLA
Premier of the State of Western Australia

13 March 2020

Signed for and on behalf of the State of South Australia by

The Honourable Steven Marshall MP
Premier of the State of South Australia

13 March 2020

Signed for and on behalf of the State of Tasmania by

The Honourable Peter Gutwein MP
Premier of the State of Tasmania

13 March 2020

Signed for and on behalf of the Australian Capital Territory by

Andrew Barr MLA
Chief Minister of the Australian Capital Territory

13 March 2020

Signed for and on behalf of the Northern Territory by

The Honourable Michael Gunner MLA
Chief Minister of the Northern Territory of Australia

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Premier of the State of Victoria

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13/3/20

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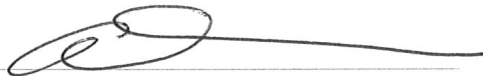
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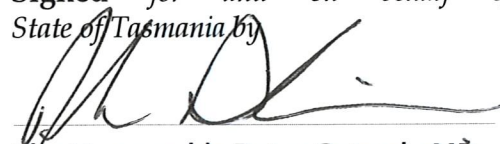
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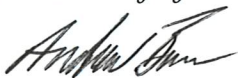
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State of Tasmania by*

The Honourable Peter Gutwein MP
Premier of the State of Tasmania
13 March 2020

*Signed for and on behalf of the Australian
Capital Territory by*


Andrew Barr MLA
Chief Minister of the Australian Capital Territory
13 March 2020

*Signed for and on behalf of the Northern
Territory by*

The Honourable Michael Gunner MLA
Chief Minister of the Northern Territory of Australia
13 March 2020

SCHEDULE A

Roles and Responsibilities

All jurisdictions have public health responsibilities under the Constitution and the *Australian Health Sector Emergency Response Plan for Novel Coronavirus (COVID-19)*.

All jurisdictions are committed to fulfilling their expectations under the *Australian Health Sector Emergency Response Plan for Novel Coronavirus (COVID-19)*.

The Commonwealth will through programs separate from this Agreement provide 100 per cent of the funding for the following COVID-19 related activities:

- Respiratory clinics in the primary care setting;
- National central patient triage line;
- MBS items for telehealth and private pathology testing;
- Community pharmacy dispensing costs; and
- Aged care accommodation and additional temporary workforce requirements.

Financial arrangements for this Agreement

Hospital Payments

The Commonwealth will share the funding equally with state and territory governments for the following COVID-19 related hospital activities (in-scope hospital activities as defined by the NHRA):

- Respiratory clinics;
- Hospital services regardless of the setting – hospital, home or residential facility;
- Bringing forward elective surgery, including the purchase of public surgery in private hospitals, in excess of the elective surgery performed by a state or territory public hospital system in 2018-19; and
- Testing and diagnostics.

State Public health payments

The Commonwealth will share the funding equally with state and territory governments for the following COVID-19 related public health activities:

- Additional health services expenditure, including COVID 19-related costs of care outside hospitals, when providing health services to rural, remote and/or Indigenous patients;
- Additional expenditure for paramedic and ambulance service when compared to the same period in the year before;
- Personal protective equipment for staff and those in need, where consumption is greater than the same period in the 2018-19 year;
- Services provided in a primary care and/or community health setting, to manage the outbreak of COVID-19;
- Emergency public health response staffing support for any aged care facility, with the Commonwealth share to increase to 100 per cent of the cost should the support be required for longer than three days;

- Transport costs, including medical related transport in rural and remote areas, where they are higher compared to the same period in the 2018-19 year; and
- Minor capital expenditure for the purchase of respiratory equipment and establishment of respiratory clinics.

The Commonwealth and states will agree further activities on an as needs basis, as the COVID-19 outbreak evolves.

The Parties have confirmed their commitment to this agreement as follows:

Signed for and on behalf of the Commonwealth of Australia by

The Honourable Scott Morrison MP
Prime Minister of the Commonwealth of Australia
13 March 2020

Signed for and on behalf of the State of New South Wales by

The Honourable Gladys Berejiklian MP
Premier of the State of New South Wales
13 March 2020

Signed for and on behalf of the State of Victoria by

The Honourable Daniel Andrews MLA
Premier of the State of Victoria
13 March 2020

Signed for and on behalf of the State of Queensland by

The Honourable Annastacia Palaszczuk MP
Premier of the State of Queensland
13 March 2020

Signed for and on behalf of the State of Western Australia by

The Honourable Mark McGowan MLA
Premier of the State of Western Australia
13 March 2020

Signed for and on behalf of the State of South Australia by

The Honourable Steven Marshall MP
Premier of the State of South Australia
13 March 2020

Signed for and on behalf of the State of Tasmania by

The Honourable Peter Gutwein MP
Premier of the State of Tasmania
13 March 2020

Signed for and on behalf of the Australian Capital Territory by

Andrew Barr MLA
Chief Minister of the Australian Capital Territory
13 March 2020

Signed for and on behalf of the Northern Territory by

The Honourable Michael Gunner MLA
Chief Minister of the Northern Territory of Australia
13 March 2020